

OFFICE OF THE MAYOR
GUBAT, SORSOGON



RONNEL U. LIM
MAYOR

EXECUTIVE ORDER NO. 20

Series of 2023

**AN ORDER MANDATING THE USE OF PRE-EMPTIVE AND FORCE
EVACUATION GUIDELINES DURING EMERGENCY SITUATIONS
CAUSED BY NATURAL OR MAN-MADE DISASTERS AND
PROVIDING GUIDELINES THEREOF**

WHEREAS, pursuant to Republic Act 10121, the Municipal Disaster Risk Reduction and Management Council is tasked to develop policies and plans, and the implementation of actions and measures pertaining to all aspects of disasters risk reduction and management, which includes good governance, risk assessment and early warning, knowledge building and awareness raising, reducing underlying risk factors, and preparedness for effective and early recovery;

WHEREAS, the Local Government Unit of Gubat has been subjected to and affected by the adverse impacts of recurrent natural disasters brought about by climate change, as well as, man-made disasters and emergencies;

WHEREAS, Gubat lies in the East coast of the Philippines, facing the Pacific Ocean makes it vulnerable to natural phenomenon such as typhoons, extreme rainfall that resulted to flooding, earthquakes and other hazards which bring havoc to communities, causing disruption to the normal lives of the people;

WHEREAS, said hazards posed real danger to lives and well-being of the residents and their properties;

WHEREAS, the Local Chief Executive, pursuant to the general welfare clause of the Local Government Code, is empowered to exercise such power and perform such duties and functions for the general welfare of the residents in the municipality;

WHEREAS, in order to safeguard, preserve and protect the lives, well-being and health of the residents of the Municipality of Gubat as well as their properties and to minimize the adverse impacts of hazards and related disasters, the necessary mitigating measures should be employed;

NOW THEREFORE, I, RONNEL U. LIM, Local Chief Executive of the Municipality of Gubat, Sorsogon and concurrent chairman of the Municipal Disaster Risk Reduction and Management Council, by virtue of the powers vested in me by law, do hereby order the implementation of the Pre-emptive and Forced Evacuation Guidelines in the Municipality of Gubat, Sorsogon to wit:

Section 1. Implementation Of The Evacuation Guidelines. This executive order establishes the guidelines as to when, where, how and who will be evacuated, as well as who will carry the evacuation operation, and other aspects of evacuation protocol.

Section 2. Definition of Terms.

- a. Disaster – shall mean a sudden event that seriously disrupts the functioning of a community or society; that may be due to a natural event such as, but not limited to flood, typhoon, severe wind, tornado, landslide, tsunami, storm surge, earthquake, epidemics and other weather-related events or man-made events such as but not limited to fire, hazardous materials-related incidents, public protests, acts of terrorism and other peace and order concerns; that causes human, material, economic or environmental losses that exceed the community's or society's ability to cope using its own resources;
- b. Imminent Danger - shall mean the existence of an immediate threat which could reasonably be expected to cause death or serious physical harm;
- c. Evacuation – temporary but rapid removal of all or part of particular population from building or certain area wherein a disaster or emergency has been declared and is considered dangerous for health or safety of the public, whether individually or in an organized manner, as a rescue or precautionary measure;
- d. Evacuation sites – shall mean all pre-identified facilities for temporary provisional safe space that provides a basic shelter for people affected by a disaster. This shall be public-school buildings, sports facilities such as covered courts and auditoriums, multipurpose halls/buildings, barangay halls and other public and private facilities;
- e. Forced Evacuation – shall mean an evacuation ordered as a resort when a disaster or emergency has been declared and danger of loss of life is imminent, and conditions exist that critically imperil or endanger the lives of those in a defined area;
- f. Response team – shall mean any concerted effort by two (2) or more agencies, public or private, to provide assistance or intervention before, during, or immediately after the disaster to meet the life preservation and basic subsistence needs of those people affected and in the restoration of public activities and facilities;
- g. Vulnerable or Marginalized groups – shall mean individuals or group of people that face higher exposure to disaster risk and poverty, and living in high-risk areas and danger zones including but not limited to women, especially pregnant women, youth, children especially the orphans and unaccompanied children, elderly, differently-abled people, indigenous people;

Section 3. Guidelines on Disaster Preparedness and Mitigation.

3.1. The Gubat Municipal Disaster Risk Reduction and Management Council shall ensure the Community-Based Disaster Risk Reduction and Management is mainstreamed at the barangay level, orient the community and residents on the possible natural hazards, vulnerabilities, and climate change risks that might be posed in respective localities;

3.2. Gubat MDRRMC shall conduct capacity building and information dissemination on disaster risk reduction and management shall be discussed in Gubatnon dialect; posting of information, education and communication materials shall be carried out at conspicuous places in the municipality, and utilize other platforms such as radio and social media for information dissemination;

3.3. Trainings, orientations, simulation activities and information dissemination shall be made on a regular basis, particularly on the areas with high vulnerabilities to flooding, landslides, storm surge, and other natural hazards;

Section 4. Guidelines on Pre-Emptive Evacuation

4.1. The Local Chief Executive upon due consultation and coordination with different agencies such as but not limited to PAGASA, PHIVOLCS, NDRRMC, PDRRMC, OCD, and DILG, and the recommendation and approval of the MDRRM Council, shall be responsible in the declaration of the pre-emptive evacuation when disaster or emergency has been declared or forecasted and the danger of loss of lives is imminent within the area of jurisdiction of the Gubat;

4.2. Pre-emptive evacuation shall be announced to the vulnerable or marginalized groups who will be affected at least six (6) hours before the commencement of the pre-emptive evacuation operation to give the affected individuals or groups to prepare their necessary needs or belongings;

4.3. All vulnerable or marginalized individuals in the danger zones or areas that are affected by the incoming weather phenomenon such as typhoon, heavy rainfall or any other identified situations or event that may cause disaster shall be temporarily relocated to evacuation centers and other safe places such as auditoriums and sports facilities, multipurpose halls/buildings, and related facilities that can provide temporary shelter;

4.4. Barangay halls shall be the default designated pick-up point in areas far from a designated evacuation center. However, if the Barangay Hall is not suitable as a pick-up point due to high exposure to hazards, the BDRRMC shall identify a safe place as pick-up point.

4.5. The MDRRMO shall take the lead in preparing for, responding to, and recovering from the effects of any disaster under Rule 11, Section 1 of the IRR of RA 10121. Members of the local disaster council shall be enlisted in the preparation and enforcement of the pre-emptive evacuations, before and during the disaster or calamity situations;

4.6. Transport vehicles to be used in the pre-emptive evacuation shall have the necessary banners or signage for immediate identification;

4.7. The Local Government Unit of Gubat may call for volunteers; mobilize and organize individuals as volunteers to augment respective personnel and logistical requirements in the delivery of disaster risk reduction programs and activities;

4.8 Strict enforcement of the pre-emptive measure shall be done in the affected areas or in areas with high exposure and vulnerabilities to hazards. The Punong Barangay or any of the barangay officials who are more oriented and familiar with the affected area shall be responsible in guiding the response team composed of the safety and security personnel from the PNP, AFP, BFP, and local rescue teams or volunteers. The response team shall ensure that no

person has been left unaccounted in the area or allowed to return in the affected area without an order issued to this effect;

4.9. Rescue teams shall give priority to the following on the commencement of the pre-emptive evacuation:

- a. The sick and elderly
- b. Differently abled people
- c. Pregnant women, and children, especially the orphan and unaccompanied children

4.10. Camp Management teams shall be on standby in the designated evacuation centers/sites to monitor and provide services and necessary materials such as but not limited to beddings, blankets, clothing, foods, and medicines, to the evacuees in times of disasters or calamity. Medical personnel shall also be on standby at the evacuation sites to provide medical assistance to the vulnerable individuals, as well as the response teams and other individuals needed immediate medical attention, and ensure the Covid-19 public health protocol is employed;

4.11. Upon activation of the Incident Command System (ICS), the Rapid Disaster Response and Needs Analysis (RDANA) Team shall report at the Emergency Operation Center (EOC), and in preparation for deployment; results of the RDANA shall be reported at the EOC for prompt and proper coordination with other agencies, and for the needs of the affected individuals;

4.12. Residents shall only be allowed to return or go back to their homes upon the order of the Municipal Mayor through the recommendation of the MDRRMC in consultation with different government agencies concerned and field personnel, after it has been determined that the danger no longer exists therein.

Section 5. Guidelines on the Implementation of Forced Evacuation.

5.1. Forced evacuation procedure will be resorted to in cases where the forecasted impact of disaster is within less than four (4) hours or in any disaster incidents that have already occurred;

5.2. If individuals from the vulnerable or marginalized groups does not adhere to the order of pre-emptive evacuation and found within the danger or target area within the time frame given, he/she may be forcibly taken or even apprehended if the situation warrants as a means of ensuring his/her safety;

5.3. Forced Evacuation shall be carried out in a manner that is humane, respectful of the dignity of a person, without discrimination, not using excessive force, and with cognizant to the needs of vulnerable sectors such as children, women, the sick and elderly, and differently-abled persons;

5.4. Personnel and volunteers carried out the forced evacuation shall ensure individuals to be evacuated are informed in a respectful manner and language that they can understand, of the necessity for the evacuation to preserve life; they shall comply with the rules promulgated by the Commission of Human Rights (CHR) for the protection of human rights of all persons.

Section 6. Uniformed Personnel – PNP, BFP, PHILIPPINE ARMY and BJMP

All uniformed personnel from the Philippine National Police (PNP), Bureau of Fire Protection (BFP), Philippine Army, and Bureau of Jail Management and Penology (BJMP), as members of the Evacuation Response Team, shall maximize their resources in assisting the members of the Gubat Emergency Response Team (GERT), barangay officials, rescue teams and community disaster volunteers, during the implementation of pre-emptive evacuation and forced evacuation, with the end view of maintaining order and safety of the affected residents throughout the process of evacuation, and take appropriate measures in safeguarding the belongings left and brought along by the evacuees.

Section 7. Coordination.

7.1. The MDRRMC shall take the lead in preparation, response and recovery from the effects of any disaster in the impacted area/s in consonant with the Rule 11, section 1 of RA 10121. All adopted emergency measures shall be collaborative effort of the local council, and well cascaded to all member of the council especially the PNP, BFP, PA and BJMP;

7.2. Contingency Plan shall be activated upon issuance of the memorandum by the NDRRMC/PDRRMC on the forecasted weather disturbance.

Section 8. Administrative Sanctions. Any non-compliance of this Executive Order shall be dealt in accordance with the DILG Memorandum Circular Nos. 2012-035 and 2018-122.

Section 9. Separability Clause. If any provision of this Executive Order is found to be inconsistent with the Philippine Constitution, laws or decrees, other provisions hereof shall continue to be in force and effect.

Section 10. Repealing Clause. All executive orders, rules, regulations and other issuance or parts thereof inconsistent with the Executive Order, are hereby repealed or accordingly modified.

Section 11. Effectivity. This Executive Order shall take effect immediately.

DONE, this 10th day of April, 2023 in the Municipality of Gubat, Province of Sorsogon.


RONNEL U. LIM
Municipal Mayor